

## Message Text

CONFIDENTIAL

PAGE 01 BONN 06566 081316 Z

51

ACTION EUR-25

INFO OCT-01 NEA-10 ADP-00 CIAE-00 PM-09 INR-10 L-03

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 SS-15 NSC-10 CU-04 IO-12 ACDA-19 EB-11

OIC-04 RSR-01 /156 W

----- 004171

R 081306 Z MAY 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4890

INFO SECDEF WASHDC

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

USMISSION NATO BRUSSELS

AMEMBASSY MOSCOW

AMEMBASSY HELSINKI

AMEMBASSY VIENNA

USDEL SALT

C O N F I D E N T I A L BONN 06566

MOSCOW ALSO FOR KISSINGER PARTY; VIENNA FOR MBFR DEL;

HELSINKI FOR MPT DEL

E. O. 11652: GDS

TAGS: PFOR

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PAGE 02 BONN 06566 081316 Z

SUBJECT: CSCE: HUMAN CONTACTS

REF: HELSINKI 1196

1. VON GROLL TOLD EMBOFF MAY 7 THAT GERMANS PREFER NO MENTION OF PRINCIPLES IN MANDATE FOR THIRD BASKET. BUT FRG COULD ACCEPT GENERAL CROSS- REFERENCE FORMULATION FRG DEL INTRODUCED MAY 4 IN WORKING GROUP ( WG 32), NAMELY, " WITH DUE REGARD, FOR THE PRINCIPLES LAID DOWN IN CHAPTER I GOVERNING RELATIONS AMONG PARTICIPATING STATES". IF ESSENTIAL AND IF SOVIETS MEET ALL WESTERN DEMANDS ON SEQUENCE IN MANDATE ( HUMAN CONTACTS FIRST), ON INTRODUCTORY OPERATIONAL LANGUAGE (" EXAMINE ... AND SHALL WORK OUT NEW WAYS AND MEANS") AND ON SUBSTANCE OF MANDATE, FRG COULD AS FALLBACK ADD FORMULATION " SUCH AS SOVEREIGNTY AND HUMAN RIGHTS" AFTER GENERAL REFERENCE TO PRINCIPLES QUOTED ABOVE.

2. GIVEN SOVIET READINESS TO DISCUSS BASKET III MANDATE ON BASIS OF DANISH AND SPANISH DRAFTS RATHER THAN PRESENTING EASTERN TEXT, GERMANS CONFIDENT THAT AGREEMENT ON MANDATE' S SUBSTANCE WOULD COME QUICKLY FOLLOWING RESOLUTION OF TOUGH PROBLEMS IN CHAPEAU --- PARTICULARLY PRINCIPLES, OPERATIONAL LANGUAGE AND SEQUENCE --- EVEN THOUGH ZORIN' S SOMEWHAT CONTRADICTORY STATEMENTS SO FAR IN MPT- IV ON FAMILY REUNIFICATION, MARRIAGE, TRAVEL, JOURNALISTS, ETC., ARE IN GERMAN VIEW INADEQUATE. ( FRG THINKS SPANISH DRAFT, HELSINKI 1117, " NOT BAD" ON THE SUBSTANCE BUT INADEQUATE OPERATIONALLY.) BUT GROLL STRESSED THAT DEAL MUST BE STRUCK " THIS WEEK" ON THIRD BASKET IF THERE IS TO BE SUFFICIENT TIME BEFORE LATE JUNE MINISTERIAL OPENING FOR ALL NECESSARY " WORD BY WORD" FINAL DRAFTING, CABINET DECISIONS AND " THREE WEEKS" OF PREPARATION REQUIRED BY FINNS.

3. IN CONCLUSION, GROLL SAID FRG STILL PREFERS ONLY GENERAL CROSS- REFERENCE TO BASKET- I PRINCIPLES CATALOG IN SECOND AND THIRD BASKET, AND MAY SOON ASK NATO TO CONSIDER THAT FINAL CSCE ( VICE MPT) DOCUMENT COULD TREAT SUBSTANCE OF ALL BASKETS. THIS WOULD PERMIT ONLY GENERAL CROSS- REFERENCES TO PRINCIPLES IN BASKETS II AND III AND OBLVATE NEED FOR SPECIFIC REITERATIONS OF

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PAGE 03 BONN 06566 081316 Z

PARTICULAR PRINCIPLES. IN EFFECT, DECLARATION OF PRINCIPLES WOULD CONSTITUTE OVERALL SUPER- CHAPEAU. GROLL SAID GDR REP BOCK HINTED PRIVATELY TO HIM THAT THIS JUST MIGHT BE SOLUTION.

HILLENBRAND

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NMAFVVZCZ

\*\*\* Current Handling Restrictions \*\*\* n/a  
\*\*\* Current Classification \*\*\* CONFIDENTIAL  
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\*\*\* Current Handling Restrictions \*\*\* n/a  
\*\*\* Current Classification \*\*\* CONFIDENTIAL

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**Review Date:** 08 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <08-Aug-2001 by shawdg>; APPROVED <10-Sep-2001 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
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SECSTATE WASHDC

THE HAGUE

WASHDC

**Type:** TE

**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005